



**COUNCIL OF SAN BENITO COUNTY GOVERNMENTS
TECHNICAL ADVISORY COMMITTEE
REGULAR MEETING AGENDA**

DATE: Thursday, July 6, 2017
2:00 p.m.

LOCATION: Council of San Benito County Governments
Conference Room
330 Tres Pinos Road, Suite C7
Hollister, CA 95023

MEMBERS: Mary Gilbert, Council of Governments
San Benito County Resource Management Agency
Bill Avera, City Manager, City of Hollister
David Rubcic, City of Hollister Engineering Department
Roger Grimsley, City Manager, City of San Juan Bautista
Jill Morales, Caltrans District 5
Spencer Boyce, California Highway Patrol
Heather Adamson, Association of Monterey Bay Area Governments

*Persons who wish to address the Technical Advisory Committee must address the Chairperson when public comment is called. Following recognition, persons desiring to speak are requested to state their name for the record. After hearing audience comments, the Public Comment portion of the agenda item will be closed. **The opportunity to address the Technical Advisory Committee on items of interest not appearing on the agenda will be provided during Section C. Public Comment.***

2:00 P.M. CALL TO ORDER:

- A. ACKNOWLEDGE** Certificate of Posting
- B.** Introductions
- C. Public Comment.** *(Opportunity to address the committee on items of interest not appearing on the agenda. No action may be taken unless provided by Govt. Code Sec. 56954.2. Speakers are limited to 3 minutes.)*
- D.** Member Announcements

CONSENT AGENDA:

1. **APPROVE** TAC Meeting Minutes dated March 2, 2017 – Gomez

REGULAR AGENDA:

2. **RECEIVE** Update on the San Benito Route 156 Improvement Project – Gilbert
3. **DISCUSS** Apportionments of \$1,584,000 in Regional Surface Transportation Program Funding for Local Street and Roadway projects and **MAKE RECOMMENDATION** to COG Board – Gilbert

4. **RECEIVE** Update on Senate Bill 1 Implementation and **DISCUSS** the Road Maintenance and Rehabilitation Account Guidelines– Gilbert

ADJOURN TO MEETING OF AUGUST 3, 2017 AT 2:00 P.M.

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Council of San Benito County Governments ■ *Measure A Authority*
Airport Land Use Commission ■ *Service Authority for Freeways and Expressways*

330 Tres Pinos Road, Suite C7 ■ *Hollister, CA 95023* ■ *Phone: 831-637-7665* ■ *Fax: 831-636-4160*
www.SanBenitoCOG.org

**COUNCIL OF SAN BENITO COUNTY GOVERNMENTS
TECHNICAL ADVISORY COMMITTEE
MEETING**

March 2, 2017 2:00 PM

DRAFT MINUTES

MEMBERS PRESENT:

Mary Gilbert, Council of Governments;; Heather Adamson, Association of Monterey Bay Area Governments; Shandell Clark, San Benito County Resource Management Agency; David Rubcic, City of Hollister Engineering Department; Chris Miceli, California Highway Patrol; Roger Grimsley, City of San Juan Bautista; Jill Morales, Caltrans District 5 (via-teleconference)

OTHERS PRESENT:

Veronica Lezama, Monica Gomez, Council of Governments

CALL TO ORDER:

Mary Gilbert called the meeting to order at 2:05 p.m.

CERTIFICATE OF POSTING:

Upon a motion duly made by Heather Adamson, and seconded by Roger Grimsley, the Committee unanimously approved the Certificate of Posting.

PUBLIC COMMENT: None

MEMBER ANNOUNCEMENTS:

Heather Adamson announced that the Association of Monterey Bay Area Governments will be hosting a workshop series in April on the Sustainable Communities Strategies. There will be a workshop in Hollister at the Community Center on April 6th from 6:00 p.m. to 7:30 p.m.

Veronica Lezama announced that the Unmet Transit Needs hearings are coming up. The first hearing will be held March 16th during the Regular Council of Governments Board meeting. Staff will also host two hearings at the Hollister Community Center March 21st at 1:00 p.m., and another at the San Juan Bautista City Hall March 22nd at 1:30 p.m.

CONSENT AGENDA:

1. APPROVE TAC Meeting Minutes dated February 2, 2017 – Gomez

Upon a motion duly made by Heather Adamson, and seconded by David Rubcic, the Committee approved Item 1 from the Consent agenda.

REGULAR AGENDA:

2. DISCUSS Work Plan for Regional Transportation Funding Strategy in San Benito County – Gilbert

Ms. Gilbert reported that the work plan for the Regional Transportation Funding Strategy in San Benito County is getting to the point where we want to know the parameters and percentage of a sales tax.

There was discussion about the potential of a county tax opportunity and possibly still having a COG measure as well. There was also discussion about which projects could be listed to convince the public to vote in favor of such tax.

Ms. Gilbert mentioned that there was also discussion about a bond with the measure. Ms. Gilbert stated that she would definitely be advocating for the next tax measure to include bonding.

3. 2040 Metropolitan Transportation Plan/Sustainable Communities Strategy (MTP/SCE): Revenue Constrained Transportation Project List – Lezama

- a. **COMMENT** on the *Revenue Constrained Project List for the 2040 Metropolitan Transportation Plan/Sustainable Communities Strategy (MTP/SCS)*.
- b. **RECOMMEND** Approval of the *Revenue Constrained Transportation Project List* by the Council of Governments Board of Directors.

Ms. Lezama provided a Power-Point presentation on the Revenue Constrained Project List for the 2040 Metropolitan Transportation Plan/Sustainable Communities Strategy (MTP/SCS). She asked committee members to review the project list and provide any needed changes/comments.

David Rubcic stated that project #12 could be moved up on the list, and project #28 could be moved over to 2040 column on the City of Hollister project list. He mentioned that he would further review the list and get back to staff because there may be a couple more projects that could be moved around.

Ms. Lezama inquired about project #77 Y Road Bridge County project. Shandell Clark with the County RMA department stated that she would have discuss the project with the RMA Director, Brent Barnes and report back to COG.

The TAC Committee recommended approval of the project list with minor modifications suggested by staff.

Upon a motion duly made by David Rubcic, and seconded by Roger Grimsley, the Committee approved Item 3 as noted above.

Upon a motion duly made by Heather Adamson, and seconded by David Rubcic, the Committee voted to Adjourn the TAC meeting at 2:38 p.m.

ADJOURN TO MEETING ON APRIL 6, 2017 AT 2:00 P.M.



Staff Report

To: Technical Advisory Committee
From: Mary Gilbert, Executive Director Telephone: (831) 637-7665 x. 207
Date: July 6, 2017
Subject: San Benito Route 156 Improvement Project

Recommendation:

RECEIVE Update on the San Benito Route 156 Improvement Project.

Summary:

Caltrans is continuing final design and right of way acquisition for the State Route 156 Improvement Project to construct a new 4-lane expressway from the Alameda in San Juan Bautista to Union Road. Caltrans is updating COG on some new roadway design features. The project is scheduled to start construction in October 2019.

Financial Considerations:

The construction cost for the project is estimated at \$48.5 million. Funding for construction has been identified through the State Interregional and Regional Improvement Program and local Traffic Impact Fees.

The Council of San Benito County Governments, since 2010, has asked and received an advance of State Transportation Improvement Program funds for construction of the project.

The City of Hollister and County of San Benito have also identified a total of \$9.6 million in Traffic Impact Fees for construction of the project.

Background:

The Route 156 project between San Juan Bautista and Hollister is included in the San Benito County Regional Transportation Plan and has been in development for several years, with final environmental clearance completed in 2011. The project has been designed to reduce congestion and improve safety on the corridor.

Staff Analysis:

Caltrans hosted a Project Development Team meeting in Hollister on June 6th. At the meeting, the Team discussed the project schedule, design, and funding. There is a new project design element

being developed to mitigate traffic impacts on the highway at the Bixby Road intersection. The proposed design includes a 2-lane roundabout to be constructed as part of the project.

The PDT discussed the proposed roundabout design, which will be further developed by Caltrans as part of the final project development. Caltrans will also be coordinating locally on outreach related to the roundabout design.

The anticipated project schedule is outlined below:

- Environmental Complete: October 2008
- Supplemental Environmental: September 2011
- Design Complete: January 2019
- Right-of-way Complete: January 2019
- Construction start: October 2019
- Construction end: December 2021
- Open to public: December 2021

Executive Director Review: _____

Counsel Review: N/A

Supporting Attachment(s): Project Fact Sheet



SAN BENITO ROUTE 156

IMPROVEMENT PROJECT

Project Description:

The San Benito Route 156 Improvement Project will construct about 5 new miles of 4-lane at-grade expressway from The Alameda in San Juan Bautista to Business Route 156 near Hollister.

San Benito Route 156 provides a key east-west link between the Cities of Hollister and San Juan Bautista as well as the Central Coast and the Central Valley. The project will reduce peak hour traffic congestion and save millions in vehicle operating and accident costs.

Project Benefits:

- Saves accident and vehicle operating costs, \$34.6 million over 20 years
- Reduces congestion delay by 1,902 hours daily, 694,257 hours yearly
- Provides \$102.8 million return on investment over 20 years



San Benito Route 156



San Benito Route 156 at peak commute



Project Cost

Environmental	\$3.9 million
Design	\$5.5 million
Right-of-way	\$23.3 million
Construction:	\$48.5 million
Total:	\$81.2million

The project is fully funded through construction with local Traffic Impact Fees, local funding State and Interregional Improvement Program. funds.

Project Schedule

Environmental	October 2008
Supplemental ENV	September 2011
Design	January 2019
Right-of-way:	January 2019
Construction start	October 2019
Construction end	December 2021
Open to public	December 2021

Contact Information:

Mary Gilbert, Executive Director
 Council of San Benito County Governments
 330 Tres Pinos Rd., Suite C7 • Hollister, CA 95023
 831.637.7665 • www.SanBenitoCOG.org

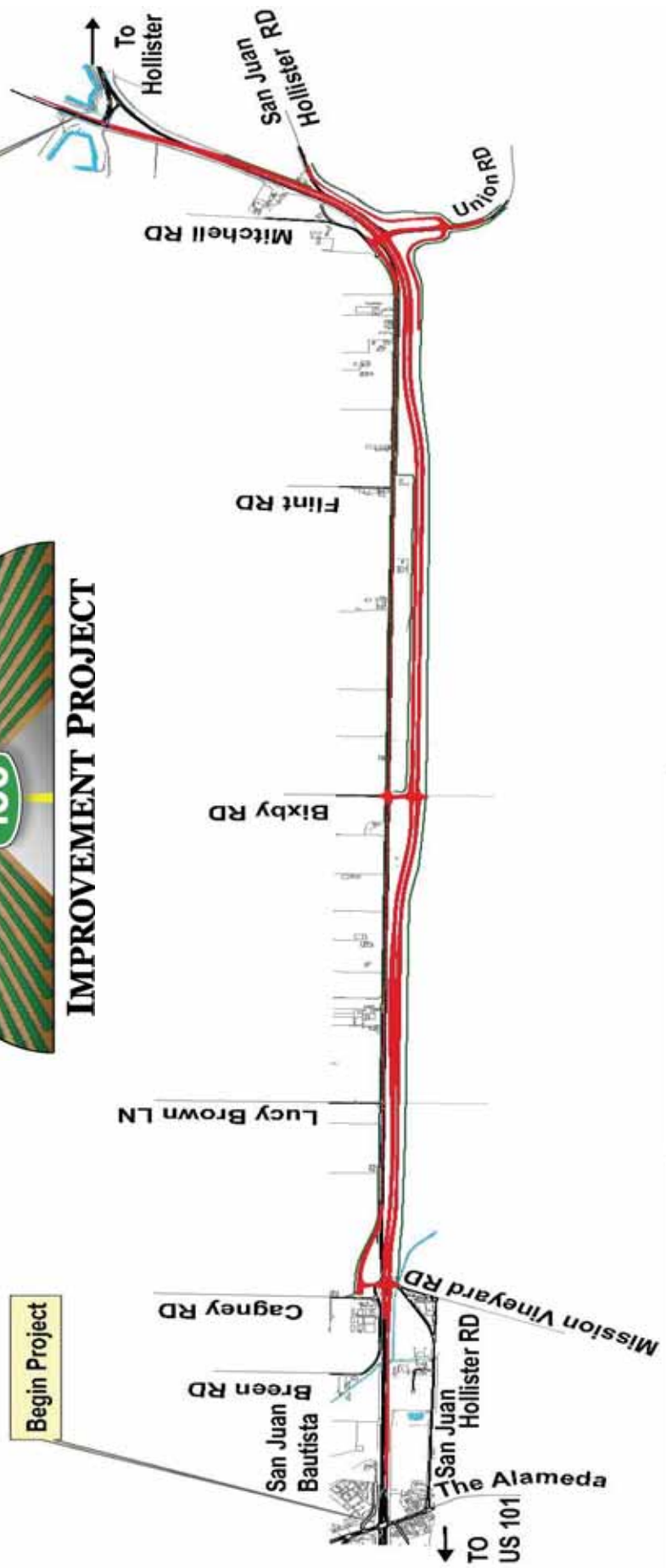


Brandy K. Rider, Project Manager
 Department of Transportation - District5
 50 Higuera Street, San Luis Obispo, CA 93401
 805-549-3620 • <http://www.dot.ca.gov/dist05/projects>





IMPROVEMENT PROJECT



Legend:

- Existing Highway
- Right of Way
- Frontage Roads
- Expressway

Scale:

Miles

0 0.25 0.5 1

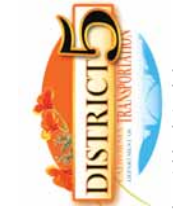
Approximately

Contact Information:

Mary Gilbert, Executive Director
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 831.637.7665 • www.SanBenitoCOG.org



Brandy Rider, Project Manager
 Department of Transportation - Districts
 50 Higuera Street, San Luis Obispo, CA 93401
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Staff Report

To: Technical Advisory Committee
From: Mary Gilbert, Executive Director Telephone: (831) 637-7665 x. 207
Date: July 6, 2017
Subject: Regional Surface Transportation Program

Recommendation:

DISCUSS Apportionments of \$1,584,000 in Regional Surface Transportation Program Funding for Local Street and Roadway projects and **MAKE RECOMMENDATION** to COG Board.

Summary:

Regional Surface Transportation Program funding is made available each year through the Council of Governments when the funding is allocated by the State. The COG Board last approved 3-year apportionments in February 2014. These funds have typically been used by the Cities of Hollister and San Juan Bautista and the County of San Benito for streets and roads maintenance as well as roadway projects.

Financial Impact:

Caltrans estimates that the Council of Governments will receive \$1,584,000 in Regional Surface Transportation Program funding over fiscal years 2017/18 – 2019/20. These funds will be distributed to the Cities and County for local streets and roads needs when funds are made available by the State.

Since 2008, COG has made apportionments and distributed funds according to the below formula:

City of Hollister	\$950,400 (60%)
City of San Juan Bautista	\$158,400 (10%)
County of San Benito	\$475,200 (30%)

The County directly receives RSTP funding from Caltrans, separate from distributions made by the Council of Governments. The Cities do not receive this separate set-aside, which is why the Cities have received a higher proportionate share of the funds distributed by COG.

The Council of Governments typically receives these funds in early summer.

Background:

Regional Surface Transportation Program funding was created in the 1990's by Congress under the Intermodal Surface Transportation Efficiency Act and carried through subsequent reauthorizations. Most recently, the FAST Act converts the long-standing Surface Transportation Program (STP) into

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the Surface Transportation Block Grant Program (STBG) acknowledging that this program has the most flexible eligibilities among all Federal-aid highway programs and aligning the program's name with how the Federal Highway Administration (FHWA) has historically administered it. The STBG promotes flexibility in State and local transportation decisions and provides flexible funding to best address State and local transportation needs.

Distribution of these dollars is managed through the California Department of Transportation and exchanged for state dollars under California law for small, rural areas. This exchange makes project delivery more streamlined than if the funding was federalized and subject to federal environmental and project delivery rules.

The Council of Governments has distributed the funding by formula using road miles and population with most of the funding going to local streets and roads purposes. The Council of Governments Board made its last apportionments in February 2014, and the local jurisdictions have been notified at a minimum of once annually regarding the availability of funds.

Discussion:

At its June 2017 meeting, the COG directors continued this item and asked for further discussion of the apportionment formula, or whether funds should be made available on a project-by-project basis. COG previously used a method of issuing a call for projects for RSTP funds rather than use the distribution formula, in the 2007/2008 fiscal year.

Staff recommends that the TAC discuss the apportionment of Regional Surface Transportation Program funding to the Cities and County by the previously established formula, as described above, or by issuing a call for projects, and make a recommendation to the COG Board. The TAC may consider, generally, these two options for distribution of funds:

Option 1 – Call for Projects

- COG issues a call for projects
- Local agencies submit project proposals
- Ad-hoc subcommittee reviews and scores projects
- COG Board approves project list
- Local agency submits invoice for project with back-up documentation

Option 2 – Existing Formula Distribution

- COG apportions funding by existing formula
- Local agencies submit projects for allocation by COG Board
- COG Board approves funding allocation
- Local agency submits invoice for project with back-up documentation

Executive Director Review: _____

Counsel Review: N/A



Staff Report

To: Technical Advisory Committee
 From: Mary Gilbert, Executive Director Contact: (831) 637-7665 x. 207
 Date: July 6, 2017
 Subject: **SB1 Implementation and Road Maintenance Funding**

Recommendation:

RECEIVE UPDATE on Senate Bill 1 Implementation and **DISCUSS** the Road Maintenance and Rehabilitation Account Guidelines

Summary:

On April 6, the legislature approved a \$5.2 billion annual transportation funding package aimed at fixing the state's local roads, freeways and bridges and investing more dollars toward transit and safety projects through the passage of SB 1 (Beall). It also approved ACA 5 (Frazier), which will place a constitutional amendment on the November 2018 ballot to firewall the resources from being diverted away from their intended use.

Financial Impact:

The following are estimated for new local annual revenues through the Road Maintenance and Rehabilitation Account (RMRA). These revenues are an average and initial revenues in early years of the program will be lower than the full estimated amount.

San Benito County	\$ 2.2 million
Hollister	\$ 835,000
San Juan Bautista	\$ 43,000
State Transit Assistance	\$ 320,009

Background:

The Council of Governments approved a letter of support for SB1 on March 16, 2017. The bill includes several provisions which have been a part of COG's legislative platform since 2014.

Staff Analysis:

The California Transportation Commission (CTC) will be developing guidelines for the majority of the programs funded through SB1. The new RMRA funding will require new reporting requirements for local agencies. Projects funded through the RMRA are to be prioritized for expenditure on basic road maintenance, rehabilitation, and critical safety projects.

Cities and Counties will be required to submit a project list to the CTC to become eligible for funds, which will then be distributed by the State Controller. Completed projects will require an RMRA project report submitted to the CTC. Due to the increased reporting and programming requirements of this program, COG staff would like to discuss with TAC the strategies the local agencies are using to ensure eligibility for funding.

A power point that was prepared and presented by CTC staff at a statewide workshop on June 9 is attached (Attachment 1).

The CTC is holding workshops throughout the next few months as they develop guidelines for the program funds. A list of upcoming workshops is attached (Attachment 2).

Executive Director Review: _____ Counsel Review: _____ N/A

- Supporting Attachments:
1. Local Streets and Roads Program Presentation
 2. CTC SB1 Program Workshop Schedule

Local Streets and Roads Program

Laura Pennebaker
Associate Deputy Director
California Transportation Commission

Questions on the phone? Please email them to: ctc@dot.ca.gov

Program Overview

- Approximately \$1.5 billion annually from Road Maintenance and Rehabilitation Account (RMRA)
- Distributed via monthly allocations by formula to cities and counties through the State Controller's Office
- The distribution of RMRA funds to cities and counties is referred to by the Commission as the Local Streets and Roads Program

RMRA Priorities

[SHC Section 2030(b)(1) and (2)]

RMRA funds shall be prioritized for expenditure on basic road maintenance, rehabilitation, and critical safety projects that include but are not limited to:

- Road Maintenance and Rehabilitation
- Safety Projects
- Railroad Grade Separations
- Complete Streets Components
- Traffic Control Devices

Flexibility

[SHC Sections 2034(a)(1) and 2037]

- Affords flexibility for cities and counties to fund projects in accordance with local needs and priorities so long as the projects are consistent with RMRA priorities
- RMRA funds may be spent on transportation priorities other than maintenance and rehabilitation if a city or county's average Pavement Condition Index (PCI) meets or exceeds 80 (good – excellent).
 - ❖ 2016 Statewide Local Streets and Roads Needs Assessment reported that average statewide PCI in 2016 was 65 (at-risk)

Aspirational Uses

[SHC Section 2030(c) – (f)]

To the extent, possible, cost-effective and where feasible, use:

- Advanced materials recycling techniques that lower GHG emissions and reduce maintenance costs
- Project features to support technologies such as ZEV charging and infrastructure-vehicle communications for autonomous vehicles
- Project features that better adapt transportation assets and increase their resiliency to climate change impacts
- Complete streets elements

Basic Project Reporting

[SHC Section 2034(a) and (b)]

Cities and Counties are required to submit the following to the CTC:

A proposed project list which contains the following:

- Proposed project description and location
- Proposed schedule for completion
- Estimated useful life of the improvement
- Projects must be in an adopted city/county budget

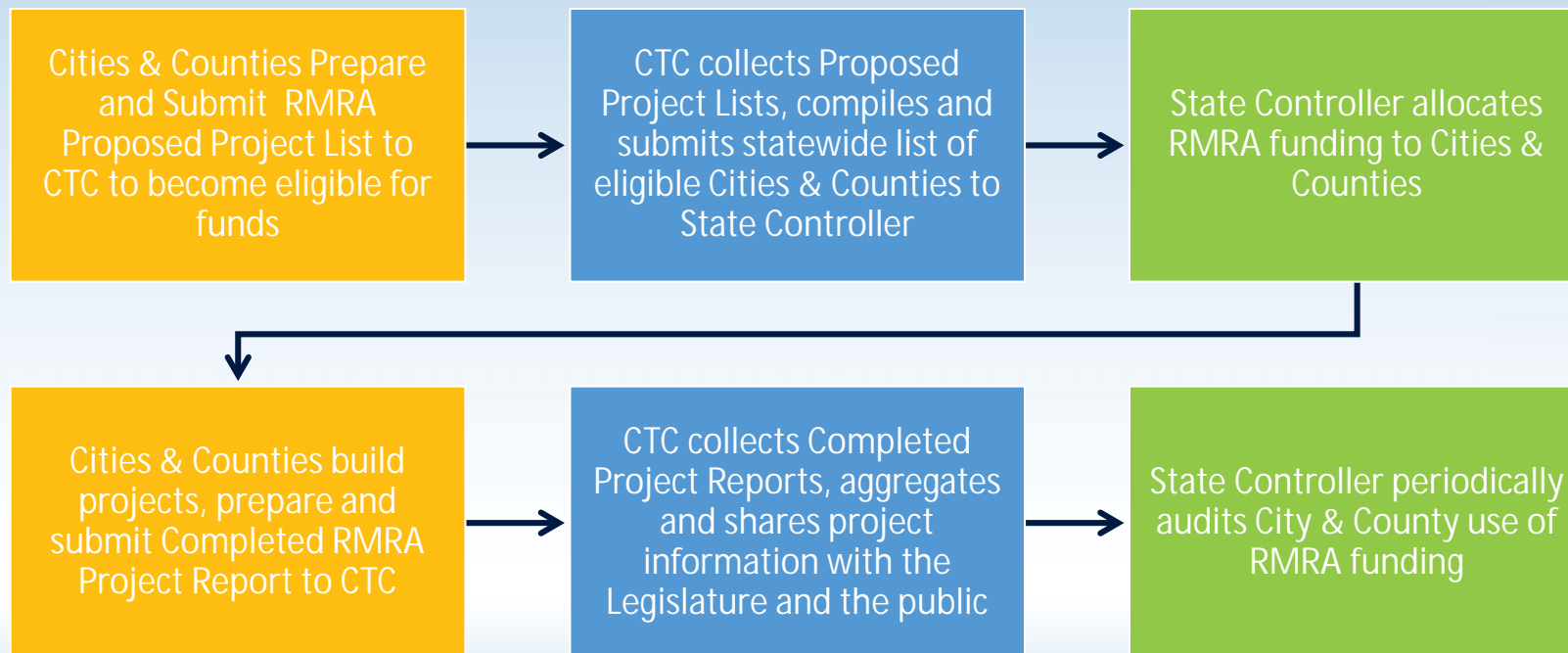
A completed project report which contains the following:

- Completed project description and location
- Completion date
- Amount of funds expended on the project
- Estimated useful life of the improvement

Local Streets and Roads Program

Program Structure

[SHC Sections 2030, 2034, 2036, 2037]



Commission's Role

- Compiling and sharing information on completed projects
- Promoting transparency and accountability

Guidelines Development

- Work closely with cities, counties and their representatives (i.e. League of California Cities and the California State Association of Counties)
- Collaborate with the State Controller's Office Divisions of Local Programs and Audits

Program Roll-Out

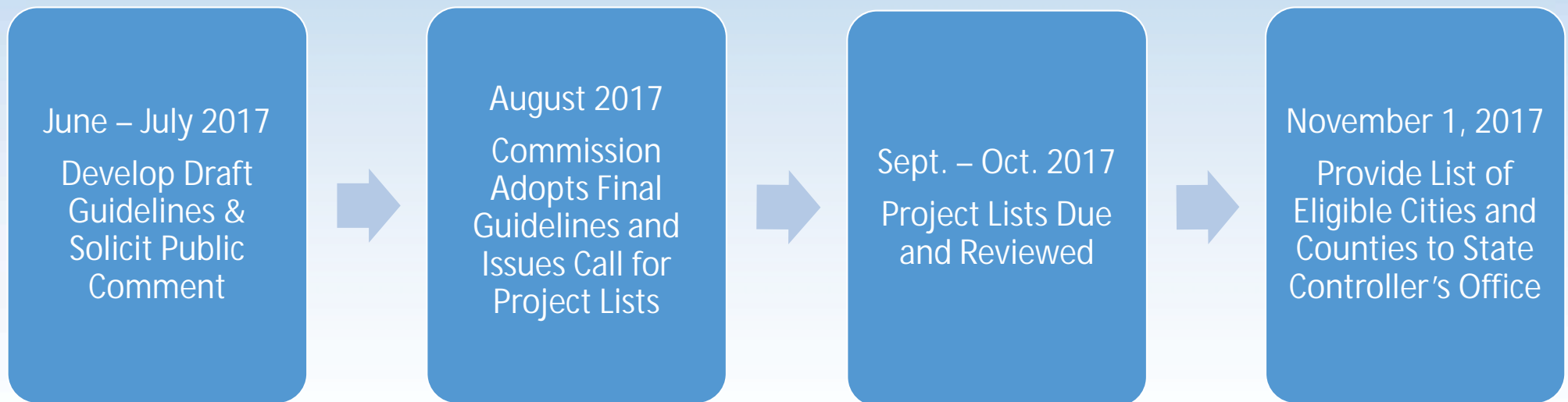
- Goal of submitting eligible list of jurisdictions to State Controller's Office by November 1st 2017

Local Streets and Roads Program



June 9, 2017

Schedule



Local Streets and Roads Program



June 9, 2017

Thank you!

Any Questions?

Questions on the phone? Please email them to: ctc@dot.ca.gov

Laura Pennebaker
California Transportation Commission
Laura.Pennebaker@dot.ca.gov
(916) 653-7121

SB 1 Workshop Schedule

Attachment 2

Date/Time	Location	Program(s) to be Covered
Friday, June 23 rd 10:00 AM - 1:00 PM	Caltrans HQ Basement Board Room 1120 N Street Sacramento, CA 95814	2017 Active Transportation Program Augmentation
Wednesday, June 28 th 9:30 AM-11:30 AM	CalPERS Auditorium 400 P Street Sacramento, CA 95814	Solutions for Congested Corridors Program
Tuesday, July 11 th 2:00 PM - 5:00 PM	Caltrans HQ Basement Board Room 1120 N Street Sacramento, CA 95814	Local Partnership Program
Monday July 17 th 9:00 AM - 5:00 PM	Caltrans HQ Basement Board Room 1120 N Street Sacramento, CA 95814	Trade Corridors Enhancement Program 9:00 AM to 12:30 PM State Transportation Improvement Program 1:30 PM to 5:00 PM
Tuesday, July 18 th 9:00 AM - 12:00 PM	Caltrans HQ Conference Room 2116 1120 N Street Sacramento, CA 95814	Local Streets and Roads Program
Friday, July 21 st 9:00 AM - 4:00 PM	Los Angeles County Metropolitan Transportation Authority One Gateway Plaza Los Angeles, CA 90012	Solutions for Congested Corridors Program 9:00 AM to 12:00 PM Local Partnership Program 1:00 PM to 4:00 PM
Monday, August 7 th 9:00 AM - 4:00 PM	Caltrans District 4 Auditorium 111 Grand Ave Oakland, CA 94612	Solutions for Congested Corridors Program 9:00 AM to 12:00 PM Local Partnership Program 1:00 PM to 4:00 PM
Tuesday, August 8 th 9:00 AM - 12:00 PM	Caltrans District 4 Auditorium 111 Grand Ave Oakland, CA 94612	Trade Corridors Enhancement Program 9:00 AM to 12:30 PM

Please note: Topics, dates and times for each workshops are subject to change

June 27, 2017

SB 1 Workshop Schedule

Date/Time	Location	Program(s) to be Covered
Friday, September 8 th 9:00 AM – 5:00 PM	Caltrans HQ Basement Board Room 1120 N Street Sacramento, CA 95814	Local Partnership Program 9:00 AM to 12:30 PM Solutions for Congested Corridors Program 1:30 PM to 5:00 PM
Monday, September 25 th 9:00 AM – 5:00 PM	Caltrans HQ Basement Board Room 1120 N Street Sacramento, CA 95814	Trade Corridors Enhancement Program 9:00 AM to 12:30 PM Local Partnership Program 1:30 PM to 5:00 PM
Thursday, October 19 th 1:00 PM – 4:00 PM	Stanislaus County Administration Building Chambers 1010 10th Street Modesto, CA 95354	Interregional Transportation Improvement Program 1:00 PM to 4:00 PM
Tuesday, October 24 th 9:00 AM – 4:00 PM	Los Angeles County Metropolitan Transportation Authority One Gateway Plaza Los Angeles, CA 90012	Interregional Transportation Improvement Program 9:00 AM to 12:00 PM Trade Corridors Enhancement Program 1:00 PM to 4:00 PM
Friday, November 17 th	San Joaquin Council of Governments 555 E. Weber Avenue Stockton, CA 95202	Solutions for Congested Corridors
Wednesday, December 6 th At Commission Meeting	Riverside County Administration Building Supervisors' Chambers 4080 Lemon Street Riverside, CA 92501	Solutions for Congested Corridors

Please note: Topics, dates and times for each workshops are subject to change

June 27, 2017